

Message Text

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TO USMISSION NATO
INFO OASD/I AND L WASHDC

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E.O. 11652: GDS
TAGS: MARR, US, NATO
SUBJECT: CEP: CAPC MEETING APRIL 29-30: U.S.
-- POSITIONS

FOLLOWING ARE POSITIONS WITH RESPECT TO ITEMS ON THE CAPC
AGENDA FOR THE UPCOMING MEETING. STATEMENTS ARE KEYED TO
SEQUENCE OF ITEMS IN AGENDA.

AGENDA ITEM I:

HIGH LEVEL GENERALIST AVIATION CONSULTANT CURRENTLY PLANNED
TO BE AVAILABLE TO COUNCIL/SCEPC MAY BE UNABLE TO COPE WITH
AVIATION MATTERS AT SOME POINT IN AN ESCALATING CRISIS.
THERE IS NEED FOR AN ORGANIZATION, CAPABLE OF BEING ACTI-
VATED AND BECOMING OPERATIONAL ON SHORT NOTICE IN A CRISIS,
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WHEN REQUIRED BY THE COUNCIL/SENIOR COMMITTEE. THIS OR-
GANIZATION, ACTING AS AN INFORMATION GATHERING BODY, WOULD
PROVIDE HIGHER NATO AUTHORITY WITH DATA ON ALL ASPECTS OF
CIVIL AVIATION (UTILIZING ICAO OR OTHER AVAILABLE SOURCES

TO EXTENT FEASIBLE) AND WOULD BE RESPONSIBLE FOR CO-ORDINATING CIVIL AIRCRAFT AVAILABILITIES TO PERFORM NON-MILITARY SERVICES. IT MAY BE APPROPRIATE, UNDER SOME CIRCUMSTANCES, FOR THIS ORGANIZATION TO ACT AS BROKER FOR THE USE OF AT LEAST SOME CIVIL AIRCRAFT, CIVIL AIRFIELDS, AND/OR SUPPORT SERVICES IN FURTHERANCE OF MILITARY OPERATIONS.

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AGENDA ITEM II:

(A) NO POSITION WILL PROBABLY BE REQUIRED AT THIS TIME. IF, HOWEVER, A PROPOSAL IS MADE BY GROUP, U.S. REPRESENTATIVE MAY STATE A U.S. POSITION OTHER THAN CO-LOCATION WITH SHAPE BASED UPON INFORMATION THEN AVAILABLE AND GUIDED BY BEST INTEREST OF U.S. U.S. DELEGATE MAY SEEK EXPEDITED APPROVAL IF DURING MEETING HE JUDGES CO-LOCATION TO BE DESIRABLE AND FEASIBLE. IF NO CO-LOCATION IS OFFERED, U.S. REPRESENTATIVE SHOULD PUSH FOR AN ALTERNATE SITE.

(B) NO POSITION IS APPARENTLY REQUIRED. THE U.S. REPRESENTATIVE SHOULD REPORT THAT THE BACKGROUND DATA ARE BEING ASSEMBLED FOR SUBMISSION OF NAMES TO CAPC TO FILL FOUR U.S. POSTS IN BOCCA. U.S. SHOULD NOT FILL ANY OF STAFF MESSAGE CONTROL POSTS BECAUSE THESE POSITIONS ARE ADMINISTRATIVE IN NATURE AND, THUS, BETTER FILLED BY HOST OR EUROPEAN NATION PERSONNEL. POST OF CHIEF COMMUNICATIONS OFFICER, BOCCA, IS TO BE FILLED BY HOST COUNTRY. IF QUESTION OF LIAISON OFFICER IS TO BE DECIDED AT PRESENT MEETING, U.S. REPRESENTATIVE SHOULD BE GUIDED BY ANY REPORT MADE BY FAPC/IPC.

(C) U.S. REP SHOULD STRONGLY RECOMMEND THAT SCEPC BE MADE AWARE, BY CAPC CHAIRMAN'S PROGRESS REPORT, OF INADEQUATE READINESS OF BOCCA. ANY PROGRESS MADE BY SPECIAL WORKING GROUP ON HEADQUARTERS LOCATION SHOULD BE INCLUDED IN

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REPORT AS WELL AS AGAIN SOLICITING SCEPC SUPPORT FOR FINALIZING ACTIONS WITH RESPECT TO HEADQUARTERS. WITHOUT HEADQUARTERS, IT IS MEANINGLESS TO REPORT ON CHECK-LIST.

CONCERNING STAFFING, MEMBERS, INCLUDING U.S., WHO HAVE NOT DESIGNATED OR UPDATED PERSONNEL LISTINGS BY ISSUING AUTHENTICATION DOCUMENTS SHOULD BE MOST FORCEABLY REQUESTED TO DO SO. REPORT TO SENIOR COMMITTEE SHOULD NOTE THAT INCOMPLETENESS OF STAFFING ARRANGEMENTS IS, TO SOME DEGREE, RELATED TO LACK OF A HEADQUARTERS AND TO AN AGREED UPON CRISIS/WAR ROLE FOR BOCCA OR SIMILAR ORGANIZATION. LACK OF A FIRST ECHELON TEAM, AS CALLED FOR IN AC/107-D/337, IS ALSO ATTRIBUTABLE TO SAME CAUSE.

AGENDA ITEM III:

THERE IS A NEED TO PROVIDE MORE FLEXIBILITY IN CIVIL AVIATION PLANNING TO EXTENT THAT BOCCA-TYPE ORGANIZATION BE AVAILABLE TO COUNCIL OR SCEPC FOR POTENTIAL USE IN A CRISIS SITUATION AS IS ANTICIPATED IN NATO ALERT SYSTEM AND REVISED ASSUMPTIONS.

BECAUSE IT IS NOT POSSIBLE TO FORESEE SPEED WITH WHICH EVENTS WILL DEVELOP DURING CRISIS, IT IS PRUDENT TO PLAN FOR ACTIVATION OF BOCCA TO COMMENCE UPON REQUEST OF COUNCIL WITHIN FRAMEWORK OF NATO ALERT SYSTEM. BOCCA WILL POSSESS A HIGHER LEVEL OF REPRESENTATION AND COVER A WIDER RANGE OF EXPERTISE THAN CONSULTANTS OR GROUP OF EXPERTS.

IT IS ASSUMED THAT AS BOCCA STAFF GATHERS, THEY WOULD COMMENCE TASK OF BRINGING ORGANIZATION TO OPERATIONAL READINESS ASAP. ATTAINMENT OF THIS CONDITION MAY TAKE SOME TIME, AND IN PRACTICE IT MAY BE PREFERABLE FOR PLANS TO BE MADE TO BRING BOCCA INTO OPERATION IN TWO STAGES. FIRST STAGE WOULD BE REACHED WHEN BOCCA WAS ABLE TO UNDER-TAKE TASKS THAT HAD UP TILL THEN BEEN PERFORMED BY CONSULTANTS OR A PRE-BOCCA BODY AS OUTLINED IN AGENDA ITEM I. SECOND AND FINAL OPERATIONAL STAGE WOULD OCCUR WHEN BOCCA WAS ABLE TO PERFORM FULL RANGE OF DUTIES SET OUT IN WAR MANUAL.

IN ORDER TO INSURE AN ORDERLY HANDOVER OF RESPONSIBILITY
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FROM PRE-BOCCA BODY TO BOCCA, LATTER SHOULD ADVISE COUNCIL/SENIOR COMMITTEE WHEN FIRST STAGE HAS BEEN REACHED AND BY MUTUAL AGREEMENT, BOCCA WOULD TAKE OVER TASKS

FORMERLY UNDERTAKEN BY THE CONSULTANTS OR THE PRE-BOCCA GROUP. FROM THAT POINT IN TIME, CONSULTANTS OR EXPERTS WOULD CEASE TO ADVISE COUNCIL/SENIOR COMMITTEE.

U.S. WILL SUBMIT TERMS OF REFERENCE AS PROVIDED U.S. MEMBER TO CAPC AD HOC GROUP IN STATE 37152 AS PROVISIONAL U.S. POSITION PAPER/WORKING PAPER EMBODYING PROPOSED TERMS OF REFERENCES FOR BOCCA. (DODIS CONCERNED THAT TOR NOT BE CONSTRUED AS LIMITING SCOPE OF AD HOC GROUP'S EFFORT TO DEFINE ROLE FOR BOCCA.)

AGENDA ITEM V:

U.S. POSITION ON QUESTIONS RAISED BY FRENCH DELEGATION IS:

QUESTION (A): GENERALLY, U.S. GOVERNMENT PROVIDES WAR RISK INSURANCE WHEN NOT AVAILABLE AT REASONABLE RATES THRU PRIVATE COMPANIES.

QUESTION (B): YES, IF AIRCRAFT ARE UNDER OPERATIONAL CONTROL OF U.S. GOVERNMENT.

QUESTION (C): GENERALLY, YES.

QUESTION (D): WAR RISK INSURANCE.

AGENDA ITEM VI:

(A) NO POSITION NECESSARY. ANY PAPERS ISSUED AT MEETING WILL BE SUBJECT TO FURTHER NATIONAL STUDY AND POSITION AT A SUBSEQUENT MEETING.

(B) U.S. REP SHOULD SUPPORT WARTIME CONTINUATION OF THE USE OF MOTNE WITHIN EUROPE. SYSTEM IS CURRENTLY PROVIDING VALUABLE METEOROLOGICAL DATA TO AIR CARRIERS WHEN FLYING WITHIN EUROPE. NO CIVIL SUBSTITUTE NETWORK
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OR SYSTEM IS AVAILABLE TODAY, AND IT IS IMPRACTICAL TO CONSIDER WARTIME ESTABLISHMENT OF A SUBSTITUTE. A COMPATIBLE MILITARY NETWORK SERVICE MAY BE AVAILABLE. IF SECURITY SAFEGUARDS ARE REQUIRED, THEN POSITIVE STEPS SHOULD BE TAKEN TODAY IN COORDINATE WITH THE CCPC TO IDENTIFY THESE SAFEGUARDS AND HAVE IMPLEMENTING PROCEDURES AVAILABLE.

AGENDA ITEM VII:

U.S. REP SHOULD NOT TAKE ANY POSITION AT MEETING RELATIVE TO THIS ITEM. SCEPC APPOINTED A RAPPORTEUR TO REVIEW THE BASIC DOCUMENT, C-M(55)3, AND REPORT ON ANY REQUIRED AMENDMENTS. U.S. WILL RESERVE COMMENT UNTIL IT HAS HAD OPPORTUNITY TO STUDY RAPPORTEUR'S REPORT.

U.S. POSITION WITH RESPECT TO SEAPORTS WILL BE ESSENTIALLY THE SAME.

AGENDA ITEM VIII:

WITH REFERENCE TO (A), U.S. REP SHOULD REPORT THAT AC/107-D/177 HAS BEEN REVIEWED AND EFFORTS ARE BEING MADE TO UPDATE AND UPGRADE DOCUMENT. CAPC SECRETARY WILL BE ADVISED AT SUCH TIME AS CHANGES TO DOCUMENT MAY BE RECOMMENDED.

U.S. REP WILL INFORM CAPC SECRETARY, RELATIVE TO (B)

ABOVE, OF NAMES OF THE U.S. NOMINEES FOR REPRESENTATIVES AND NATIONAL ADVISORS FOR BOCCA.

HE WILL ALSO PROVIDE SECRETARY WITH UPDATED ADDRESSEES
TO RECEIVE INFORMATION ON EMERGENCY MEASURES.

AGENDA ITEM IX:

U.S. REP SHOULD SUPPORT PROPOSED 1976 WORK PROGRAM AS
OUTLINED IN AC/107-WP/48. HE SHOULD ALSO RECOMMEND THAT
CAPC WORK WITH MILITARY COMMITTEE AND/OR SACEUR IN EFFORT
OUTLINED IN MCM 18-75 AND 20-75.

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AGENDA ITEM IV:

(A) NO POSITION NECESSARY. ANY PAPERS ISSUED AT MEETING
WILL BE SUBJECT TO FURTHER NATIONAL STUDY AND POSITION
AT A SUBSEQUENT MEETING.

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